Step B Team: (Chatman & Qualls)

District: (Nashville, TN)

**Decision: RESOLVED** 

USPS Number: H01N-4H-C 06007275 Grievant: CLARK, JR., LEMAN D. Branch Grievance #: B4-00208-05

Branch: 4

Installation: NASHVILLE Delivery Unit: BELLE MEADE

State: TN

Date Step A Initiated: 10-27-05 Step A Meeting Date: 11-04-05 Date Received at Step B: 11-08-05 Step B Decision Date: 11-21-05

Issue Code: 19.2000

#### ISSUE

Did management violate Articles 15 and 19 of the National Agreement by instructing the grievant not to finger through a third bundle of flats that were banded out by individual stops? If so, what is the appropriate remedy?

#### **DECISION**

The Dispute Resolution Team (DRT) has agreed to resolve this grievance. The DRT agrees that the quotations from Postal Publications in the explanation section of this grievance shows that letter carriers are allowed to finger the mail on the street prior to delivery.

#### **EXPLANATION**

The union filed this grievance maintaining that management violated the National Agreement by instructing the grievant to deliver a third bundle of flats rubber banded out by individual stops without fingering through the mail. The union also contended that on 10/19/05 letter carrier Woodard cased mail on the grievant's route 513 and that the grievant carried that mail to the street on 10/20/05 as a third bundle.

Management maintained that it is unnecessary and a time-wasting practice for the delivery carrier to remove the rubber band and finger through the mail which had already been separated for delivery. Management also maintained that the union is attempting to limit management's right to deliver the mail in the most efficient method.

Section 125.6 of the M-39 Handbook reads as follows:

"Carriers shall finger mail except when driving or when walking up or down steps or curbs, when crossing streets, or when this would create a safety hazard to themselves or the public."

Publication 32 Glossary of Postal Terms, page 45 contains the following:

"fingering the mail - Checking the address on the mail between delivery stops on a carrier route before selecting mail pieces for the next stop."

Section 321.5 of the M-41 Handbook reads as follows:

"Finger mail between delivery stops placing it in order of delivery (see section 133.2). When withdrawing flats from satchel, observe and remember address of next piece to avoid back-tracking."

Glossary page 114 of the M-41 Handbook contains the following:

"Fingering – The final separation of mail for the next several stops and verification of the address before delivery. (A foot carrier performs this operation enroute between deliveries. A motorized carrier fingers mail as he walks from the vehicle to a house box, or if delivery is at a curb box, he fingers the mail in the vehicle before placing in the box)."

This grievance file contained the following documents:

- (1) PS Form 8190
- (2) Union's contentions
- (3) Grievant's statement
- (4) Contentions informal A meeting, 1 page
- (5) Employee Everything Report for grievant for 2005-22-1, 1 page
- (6) Carrier Auxiliary Workhour Transfers for 10/19, FY. 06 WK 3
- (7) PS Form 3996 for Woodard dated 10/19/05
- (8) Employee Everything Report for J. L. Woodard for 10/19/05
- (9) Management's contentions
- (10) Union's request for information dated 10/27/05
- (11) Page 114 and 8 from M-41 Handbook
- (12) Page 26 from M-39 Handbook

In reaching the above decision, the DRT carefully reviewed each of the documents and placed the appropriate weight to each as it applied to the issue in this grievance.

copies to:

Mr. Lew Drass, NALC NBA

Annette Poole, Southeast Area Labor Relations Office

William Lyle, USPS Step A Representative

Leman David Clark Jr., NALC Step A Representative

George Adkisson, District Manager Labor Relations

Date Received at Step B (MM/DD/YYYY)
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# **USPS-NALC Joint Step A Grievance Form**

INFORMAL STEP A — NA	ALC Shop Steward Complete	es This Se	ection			
1. Grievant's Name (Last, first,	•			2. Home Telephone		
	CLARK, LEMAN D JI	₹.	www.		851-3889	)
3. Seniority Date (MM/DD/YY)				5. Grievant's SSN	415 NN 5N	0.0
01/04/1986	Main ⊔ Fif	☐ PTF	R PTF TE		415-90-598	80
6. Installation/Work Unit	NASHVILLE / BELLE ME	EADE		7. Finance Number	1-61	1.0
8. NALC Branch No.	9. NALC Grievance No.		nt Date (MM/DD/YYYY)	11. Date Discussed		
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FORMAL STEP A — Form 14. USPS Grievance No.	nal Step A Parties Complete	This Sect	tion			
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15. Issue Statement/Provide C	Contract Provision(s) and Frame th	ne issue(s)	•			
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PS Form <b>8190</b> , August 2002 (	Page 1 of 2)	······································				

# Unions Contentions B4-00208-05 Clark, Leman D. Instructions In Conflict With M-39 Handbooks Belle Meade Station

The issue of this grievance is did management violate articles 15 and 19 of the National Agreement by instructing the grievant not to finger through a third bundle of flats that were banded out by individual stops? If so what is the appropriate remedy?

The documentation contained in this grievance file shows that on 10/20/05 the grievant was ordered by his supervisor to deliver a third bundle of flats rubber banded out by individual stops without fingering through the mail.

Documentation contained in this grievance file shows that on 10/19/05 letter carrier Woodard cased mail on the grievant's route 513. The documentation contained in the file will further reveal that the grievant carried this mail to the street on 10/20/05 as a third bundle.

Section 125.6 of the M-39 Handbook reads as follow:

"Carriers shall finger mail except when driving or when walking up or down steps or curbs, when crossing streets, or when this would create a safety hazard to themselves or the public."

The union contends that the grievant should be allowed to finger the mail before placing it in the box.

On page 114 of the M-41 Handbook in the Glossary Section the term fingering is described as follows:

"The final separation of mail for the next several stops and verification of the address before delivery. (A foot carrier performs this operation enroute between deliveries. A motorized carrier fingers mail as he walks from the vehicle to a house box, or if delivery is at a curb box, he fingers the mail in the vehicle before placing in the box)."

The union contends that the instructions that are addressed above is the proper format for delivering the mail.

Section 131.35 of the M-41 Handbook reads as follows:

"Deliver mail according to the instructions or known desire of the addressee. Otherwise, deliver as addressed if the addressee has not moved. Make inquiry, if necessary, and return the mail to the post office if still in doubt."

The union contends that the mail should be fingered to insure that the mail is delivered to the correct addressee. The union further contends that this is the last chance that the carrier has to correct any casing errors or mail that is to be forwarded.

## To Whom It May Concern:

I'm writing this statement in regards to my station manager giving me a direct order on 10-20-05 to deliver 7 trays of flat mail that was rubber banded out by individual addresses as a third bundle. I told her that this was not the way that I was taught to deliver mail and that if she insisted that I deliver this mail that way that I would file a grievance. She said that she didn't care and that she was giving me a direct order to deliver the flat mail that was banded out as a firm direct mail and to put that mail in the box without going through it.

Later that day 204B Freels found me on my route and told me that Lisa told him to come out on my route and find me and give me a direct order not to take the rubber bands off the mail and to deliver it as one delivery stop. I told him that she has already told me that and the only stops that I was going through was the stops that had customers that had recently moved. He said that I was not to take the bands off of any mail. I told him ok. I continued to deliver the mail and completed my delivery's within the time that I was authorized to deliver it by.

Jave July

Contentions informal A Meeting

M-39 Handbook:

Section 125.6 reads as follows;

Carriers shall finger mail except when driving or when walking up or down steps or curbs, when crossing streets, or when this would create a safety hazard to themselves or to the public.

M-41 Handbook:

Section 131.35 reads as follows;

Deliver mail according to the instructions or known desire of the addressee. Other wise, deliver as addressed if the addressee has not moved. Make inquiry if necessary, and return the mail to the post office if still in doubt.

In the Glossary section of the M-41 Handbook, on page 114 the term Fingering is described as follows:

The final separation of mail for the next several stops and verification of the address before delivery. (A foot carrier performs this operation enroute between deliveries. A motorized carrier fingers mail as he walks from the vehicle to a house box, or if delivery is at a curb box, he fingers the mail in the vehicle before placing in the box.

On my route 513 there are many addresses that have the same street number but a different street. For example 6600 Jocelyn Hollow verses 6600 Rolling Fork. Sometimes as the carrier cases the mail in the office the two different streets but the same number is involuntarily cased in the wrong slot.

This is why one should finger the mail to catch the possible mistakes that from time to time is made while casing mail. Since the beginning of my career as a letter carrier, I have had several supervisors and managers tell me that the carrier is one of the most important positions in the postal service as we are the last chance to correct any mistakes as we complete our final product and that is when we deliver the mail to the box.

It appears that these days management places more emphasize on the budget than the quality of work.

Dave Clark

Report:

TAC500R3

YrPPWk:

2005-22-1

Fin.#:

47-8160

Restricted USPS T&A Information NAS-BELLE MEADE STA **Employee Everything Report** 

User ID: FN6SFB Date: 11/01/05

Time: 11:25 AM

Page: 1

YrPPWk: 2005-22-1

Sub-Unit: 0000

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Report:

TAC500R3

YrPPWk: 2005-22-1 Fin.#:

47-6160

Restricted USPS T&A information NAS-BELLE MEADE STA Employee Everything Report

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EBR#

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# Management's Contentions B4-00208-05

- 1. Management contends that the union has failed to show a violation of articles 15 and 19 of the National Agreement.
- 2. The issue in this grievance involves mail which had been cased /pulled down and rubber-banded by delivery the previous day.
- 3. Management contends that it is unnecessary and a time-wasting practice for the delivery carrier to remove the rubber band and finger through this mail which had already been separated for delivery.
- 4. Management agrees with the union's statement concerning the definition of "fingering" as outlined in the glossary of the M-41. However, the union failed to observe the first part of the definition which states "The final separation of mail". The mail in question has already received a final separation the previous day by the carrier who withdrew the mail from the case and rubber-banded the stops by delivery thus avoiding any further fingering of mail.
- 5. Management contends that this practice is performed daily by carriers when they withdraw high volumes of mail for individual addresses and separate this volume from other mail by the use of rubber-bands during their office duty of pulling down. This mail is then delivered in that manner without fingering on the street.
- 6. Management would point out that possible mistakes could be eliminated by casing the mail correctly to begin with. Secondly, firm mail, businesses, mail separated in to inserts for delivery, etc... which are bundled for delivery in the office do not receive a second final separation on the street. Therefore, misdelivery mistakes are possible in this mail as well.
- 7. The union is attempting to limit managements right to deliver the mail in the most efficient method (Article 3.C)

RON ERLAND, Treasurer
J. E. WOODARD, Financial Secretary
WILLIAM H. YOUNG, Sergeant-At-Arms
GLENN WATTS, Director of Retirees

M. L. (Rip) MALONE BRANCH NO. 4 RAY RAYMER, N.S.B.A. Clerk C. R. HIRST, Trustee DALE LYLES, Trustee JAMES BROWN, Trustee

# National Association of Letter Carriers

THOMAS L. ROLLINS, President Suite 212, Bidg. C 211 Donelson Pike P.O. Box 140816 Nashville, TN 37214 (615) 889-7687



STEVE LASSAN, Secretary Suite 212, Bldg. C 211 Donelson Pike P.O. Box 140816 Nashville, TN 37214 (615) 883-7687

# REQUEST FOR INFORMATION (CONTRACTUAL)

Tamara	Wrig	ht
Supervisor Cu	stomer Se	INICES
Ballel	Meado	
Station		

Date 10-27-05

DEAR: amura

Pursuant to Articles 17 and 31, of the National Agreement, 1 am requesting copies of the following information and/or documents, these documents are needed to investigate a possible gnevance.

1) PS Form 3996 + carrier everthing report for the carrier that cased mail on route 513 on 10-19-05

2 copy of PS Form 3997 for 10-19-05

1 Courier everthing report for Dave Clark for 10-20-05

10-27-65

Collection Route — A route on which all, or practically all, of the stops are for collection of mail.

Combination Services Route — A route on which, in addition to the delivery of parcel post, other delivery duties are performed.

Courtesy Box — Collection box equipped with mail chute for motorists.

Cut-Off Time — A time set by the unit manager when carriers make a final withdrawal of mail from distribution cases.

**Deadheading** — Traveling over portion of a route's line of travel at which no deliveries are made.

Deviation — A departure from the normal line of travel or schedule.

**Drive-Out Agreement** — An agreement between a carrier and the postmaster or designee in which the carrier furnishes his/her own vehicle for transportation and is reimbursed for this service.

**Expedited Preferential Mail (EPM)** — A system where normally only preferential mail is cased in the morning and other mail is cased in the afternoon.

Faced Mail — Mail arranged with addresses and stamps all the same way.

Final Case — Case designated for final withdrawal of preferential mail as carriers leave office (also called *hot case*, *end case*, *re-dis case*).

Fingering — The final separation of mail for the next several stops and verification of the address before delivery. (A foot carrier performs this operation enroute between deliveries. A motorized carrier fingers mail as he walks from the vehicle to a house box, or if delivery is at a curb box, he fingers the mail in the vehicle before placing in the box).

Firm Directs — Mail tied in bundles and delivered intact to individual firms. This practice is used when quantity of mail received by a firm is sufficient to warrant special treatment.

Foot Route — A city delivery route served by a carrier on foot. A bicycle or automotive vehicle used solely as transportation to and from the route does not affect its status as a foot route.

Letter Size Mail — Mail that may be routed into carrier case without bending or folding, excluding newspaper, magazines, and small parcels and rolls.

**Local Mail** — Mail addressed for delivery within the postal area of the post office at which mailed.

**Looping** — The process of delivering mail on one side of the street for a given distance, and then delivering on the other side of the street, returning to the original point.

Loose Pack — Letters packed into No. 3 sacks without tying. Some letters are placed flat on each tier to prevent the next layer from sifting into the lower layer.

Make a simple record of registered, COD, and other more-than-ordinary value items which are left. On return from lunch, check to insure that no pieces are missing.

Do not remove stamps from mail or throw away or improperly dispose of mail. Line through uncanceled stamps (except on philatelic mail) to prevent re-use. Delivery Point Sequence mail may contain uncanceled stamps that will not be identified until the mail is being readied while performing street duties. These stamps should also be lined through (except on philatelic mail) to prevent re-use.

## 131.2 General Precautions

- 131.21 Do not deliver mail that has not passed through a proper delivery unit.
- 131.22 Do not place letters, large flats, and other mail within the pages of magazines, catalogs, etc., at any time. Whenever letters and flats are cased together, care must be exercised to avoid having letters fall between pages of magazines, etc.
- When you find in a mail receptacle mailable matter on which postage has not been paid, addressed to, or intended for the person in whose receptacle it is deposited, take the matter to the post office for treatment as provided in section 146.2, *Postal Service Manual*. If general distribution of the same bill, circular, or other matter has been made on the route, return only 2 with a statement of the number of similar pieces without postage.

# 131.3 Actual Delivery

- 131.31 Do not deviate from your route for meals or other purposes unless authorized by your manager or if local policies concerning handling out of sequence mail permit minor deviations.
- 131.32 Enter premises for official duty only except for authorized lunch periods.
- 131.33 Unless otherwise instructed by a unit manager, deliver all mail distributed to your route prior to the leaving time for that trip and complete delivery within scheduled time. It is your responsibility to inform management when this cannot be done.
- Exhibit mail to the addressee only. Delivery may be made to a customer on the street if it does not delay the carrier unreasonably.
- → 131.35 Deliver mail according to the instructions or known desire of the addressee.

  Otherwise, deliver as addressed if the addressee has not moved. Make inquiry, if necessary, and return the mail to the post office if still in doubt.
  - 131.36 Deliver First-Class Mail undeliverable as addressed when you know the customer's correct address on your route unless other delivery instructions are specified on the piece of mail.
  - 131.37 Where an unaddressed merchandise sample received for delivery with address card is too large for a customer's mailbox, leave it outside of the box provided adequate protection is afforded:

## 125.6 Finger Mail

Carriers shall finger mail *except* when driving or when walking up or down steps or curbs, when crossing streets, or when this would create a safety hazard to themselves or the public.

# 125.7 Parcel Delivery

Carriers ordinarily must deliver parcels at the same time other mail is delivered since separate delivery of parcels would necessitate traveling the route twice. However, if parcels cannot be carried with other mail in the shoulder satchel, or satchel cart where authorized, instruct the carrier regarding delivery of parcels using one of the methods outlined below:

- a. Parcels Too Heavy or Large for Satchel. Bypass the stop until the loop is completed, then drive to the delivery point to deliver the parcel and other mail at the same time. Use this method when the mailer or addressee has authorized the carrier to leave the parcel.
- b. Delivery of Parcel After Completing Loop. The carrier may park in the usual location and deliver the letter and flat mail first. However, when delivering the letters determine if the parcel is deliverable. If no one is available to receive the parcel but the carrier knows that someone is usually available, the carrier does not leave Form 3849, Delivery Notice/Reminder/Receipt. The parcel is returned to the office for a second attempt on the next delivery day. In this situation, a notice is left if the parcel cannot be delivered after the second attempt. If no one is available to receive the parcel and the carrier knows that no one is usually available, the carrier completes and leaves Form 3849 after the first attempt and returns the parcel to the delivery unit. If the carrier does not know if someone is usually available to receive parcels, a notice is left after the first attempt.

# 125.8 Curbline Delivery

#### 125.81 Serve Boxes from Vehicle

On a curbline delivery route, the carrier must serve the mailbox without leaving the vehicle, except to collect postage dues, obtain payment or signature for special services mail, to deliver parcel post too large for the box, or to serve a box temporarily blocked.

# 125.82 Maintain Orderly Cargo Area

Motorized delivery carriers must maintain the cargo area of their vehicle in an orderly fashion to permit rapid identification of mail to be delivered.

### 125.9 Collection of Mail

# 125.91 Private Receptacles

Carriers must collect mail placed adjacent to, in, or on private mail receptacles when delivery is made to that particular delivery point. Carriers must always collect mail from curbline boxes they pass on their routes when the signal flag is raised. After collecting, the carrier will lower the signal flag

Step B Team: (Hong & Qualls) District: (Nashville, TN)

DECISION: RESOVED

GRIEVANCE #: H98N-4H-C 00159161(H)

NALC GRIEVANCE # 84-00102-00

NALC LOCAL: 4

STEP B DECISION DATE: 02-10-04

ISSUE CODE: 41.4980

GRIEVANT: CLASS ACTION INSTALLATION: NASHVILLE, TN

WOODBINE STATION

#### ISSUE

The issue in this grievance concerns the method of pulling down carrier cases and delivery of that mail without verification.

#### DECISION

The Dispute Resolution Team (DRT) previously agreed to apply the final resolution of grievance # H98N-4H-C 00149197 which was filed in Murfreesboro TN, to this grievance. The referenced grievance was pre-arbitrated on 7/30/03 and the pre-arbitration settlement reads as follows:

"As a result of Pre-Arbitration discussion we have mutually agreed to full settlement of the above referenced case as follows:

Management shall comply with Article 19 of the National Agreement concerning the issue of Letter Carrier(s) fingering mail prior to delivery. All parties are reminded of their obligation to adhere to the following:

M-39 125.6 Fingering Mail — Carriers shall finger mail except when driving or when walking up or down steps or curbs, when crossing streets, or when this would create a safety hazard to themselves or the public.

Publication 32 Glossary of Postal Terms, page 45 – fingering the mail – Checking the addresses on the mail between delivery stops on a carrier route before selecting mail pieces for the next stop.

M-41 321.5 – Finger mail between delivery stops placing it in order of delivery (see section 133.2). When withdrawing flats from satchel, observe and remember address of next piece to avoid back-tracking.

M-41 Glossary page 114 – Fingering – The final separation of mail for the next several stops and verification of the address before delivery. (A foot carrier performs this operation enroute between deliveries. A motorized carrier fingers mail as he walks from the vehicle to a house box, or if delivery is at a curb box, he fingers the mail in the vehicle before placing in the box)."

INKYOUNG HONG, USPS

FRED QUALLS, NALC

copies to:

Mr. Lew Drass NALC NBA
Jimmy Fleming, Labor Relations Specialist
Jimmie L. Kelton, USPS Step A Rep
Thomas L. Rollins, NALC Step A Rep
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